

JUSTIFICATION FOR OTHER THAN FULL AND OPEN COMPETITION (JOFOC)
(In accordance with Federal Acquisition Regulation (FAR) 6.3 – Other than Full and Open Competition)

1. This document is a justification for other than full and open competition prepared by NASA's Goddard Space Flight Center (NASA's GSFC):

This document justifies other than full and open competition for Facilities Operations and Maintenance Services (FOMS) at the NASA's Goddard Space Flight Center (NASA GSFC) in Greenbelt, MD. The actions associated with this justification include extending the effective ordering period and increasing the maximum contract amount.

2. The nature and/or description of the action being approved:

This procurement action is a continuation of the FOMS contract NNG10AZ19C. The current contract is a 17-month sole source bridge contract that was awarded on May 11, 2010, to Capital Technology Services Inc. (CTSI). This bridge contract was put in place to avoid any disruption of services until the competitive follow-on procurement could be awarded. The bridge contract was awarded as a Cost Plus Fixed Fee Indefinite Delivery Indefinite Quantity (IDIQ) type contract.

NASA's GSFC proposes to: 1) extend the ordering period for six months from October 11, 2011, through April 10, 2012; and 2) increase the maximum ordering value of the FOMS contract by \$9.8M, which brings the total maximum value of the FOMS contract to \$40.925M.

The FOMS follow-on procurement is expected to be awarded on or about November 15, 2011, for phase-in services with full contract services beginning on December 15, 2011. The extension to the ordering period and increase to the maximum contract value will allow for the continuation of core services as well as the issuance of new task orders until the FOMS competitive follow-on contract starts. This action allows for orders to be placed through April 10, 2012, in the event there is any schedule slippage on the new contract. Since the bridge contract is an IDIQ contract, NASA can control which tasks are issued and stop ordering at any time.

3. Description of the supplies or services required, including an estimated value:

The current bridge contract supports GSFC's Facilities Management Division by providing the following services:

- Operations, maintenance, and repair of all institutional GSFC facilities and collateral equipment

- Operation of the facilities operation consoles and emergency response (24/7)
- Mission support operations [Text Deleted] (24/7)
- Maintenance of uninterruptible power supply units located throughout the Center
- Center high voltage 24/7 operations
- Operation of [Text Deleted] Chiller Plant/Backup Diesel Generator Plant (24/7)
- Maintenance, repair and calibration on energy management control systems
- Snow removal services
- Emergency repairs to facilities and collateral equipment

An extension to the ordering period and increase to the IDIQ maximum ordering value is necessary to allow the work to continue until award of the new FOMS contract. The FOMS competitive follow-on procurement is currently in the evaluation phase.

It is anticipated that the current contract value of \$31.125 million could be reached in September, 2011. Therefore, based on the procurement schedule for the follow-on contract, there will be 3 to 4 months of required coverage that cannot currently be supported under this contract unless the maximum value is raised. Historical cost information was used as the basis for determining the Government's independent cost estimate. [Text Deleted]

This action is to approve an increase of \$9.8 million in order to provide flexibility to cover all known and unknown tasks until the new FOMS contract is in place.

4. Statutory authority permitting other than full and open competition:

The statutory authority permitting other than full and open competition is 10 U.S.C. 2304(c) (1)—Only One Responsible Source; as implemented by FAR 6.302-(a)(2)(iii)(B).

5. A demonstration that the proposed contractor's unique qualifications or the nature of the acquisition requires use of the authority cited:

The Facilities Management Division ensures utility availability for all critical operations such as power, uninterruptible power supply (UPS), local exhaust ventilation, generators, elevators, fire protection systems, utility control systems and heating, ventilation, air conditioning and refrigeration system. These operations ensure critical systems and infrastructures are operating and maintained which provide support to Shuttle, spacecraft, and International Space Station [Text Deleted]. The CTSI employees providing mission support services [Text Deleted] require secret security clearances to fulfill contract requirements. The completion of these contract requirements is essential for mission critical support and cannot be delayed or compromised to allow a new contractor an opportunity to obtain secret clearances. New security clearance applications

are required and take in excess of 6 months for the Office of Personnel Management to process.

The CTSI employees providing services [Text Deleted] have the unique skills and expert knowledge set to efficiently, safely and economically operate, maintain and repair all equipment and systems [Text Deleted]. The East Campus of GSFC relies every day on efficient and reliable cooling of facilities. [Text Deleted] NASA and the GSFC are known for their highly visible science and space programs. [Text Deleted] The services they provide are both unique and essential for the Center to meet its goals and objectives that directly affects the mission success and personal comfort of all employees.

CTSI has the combined training, experience, and expertise to provide an uninterrupted continuation of GSFC's mission critical support. This critical mission support provides operations and maintenance services to the Center's infrastructure in support of various NASA missions. CTSI has demonstrated the ability to successfully perform under the current contract. [Text Deleted]

[Section Deleted]

Moreover, if NASA attempts to procure these services from any other source for this interim period, the combination of delay due to the competitive process, the time required to transition a new management team to coordinate staffing levels, schedules, and to become familiar with work requirements and systems would cause unacceptable delays in fulfilling GSFC's vital facility services, compromise compliance with federal regulations, and NASA procedures and potentially disrupt mission critical services.

6. Description of the efforts made to ensure that offers are solicited from as many potential sources as practicable including whether a notice was or will be publicized as required by Federal Acquisition Regulation (FAR) 5.2:

This procurement was synopsised on Federal Business Opportunities (Fed Biz Opps) through NASA's Acquisition Internet Services (NAIS) Business Opportunities Web site for 15 days, commencing on May 2, 2011, in compliance with Federal Acquisition Regulation (FAR) Subpart 5.2.

7. A determination by the contracting officer that the anticipated cost to the Government will be fair and reasonable:

The Contracting Officer anticipates that the costs to the Government for FOMS will be fair and reasonable. The Contracting Officer will conduct an analysis of all elements of cost to assure the Government obtains a fair and reasonable price.

8. Description of the market survey conducted, and the results, or a statement of the reasons a market survey was not conducted:

Market research was not conducted for this action. It is noted, however, that market research was conducted for the follow-on procurement and competition was obtained.

If NASA were to procure support services from any other source for this limited time frame, the combination of delay due to the competitive process, and the time required by a new contractor to become acquainted with the work and systems (phase-in) would cause substantial delay in fulfilling NASA's mission.

9. Other facts supporting the use of other than full and open competition:

Not Applicable

10. Sources, if any, that expressed an interest in writing in the acquisition

In accordance with the requirements of FAR 5.203(a), a notice of NASA's intent to increase the maximum ordering value was published on May 2, 2011, for 15 days through NAIS to the Electronic Posting System and to the Federal Business Opportunities. As a result of that synopsis, no responses were received.

11. The actions the Agency may take to remove or overcome any barriers to competition before any subsequent acquisition for the supplies or services required:

There are no barriers to overcome for competition before any subsequent acquisition of these services. The Agency is currently conducting a competition for the subsequent acquisition of these services.